COP29 climate finance talks must have a strong adaptation focus

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Comment: The new finance goal needs clear and enforceable adaptation targets to help vulnerable countries cope with the impact of climate change

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As COP29 unfolds in Baku, the urgency of addressing climate finance has never been more pronounced. The negotiations are fraught with challenges, and in particular, there is a stark lack of progress on adaptation. No country is willing to pay the increasing climate bill.

However, the costs associated with climate change will not diminish if countries bury their heads in the sand. Rather, they will escalate unless critical investments are made now.

Adaptation to climate change is not a future concern—it is a present necessity. Vulnerable countries are already grappling with the harsh realities of climate impacts, which include increased frequency of extreme weather events and rising sea levels.

The lack of adequate adaptation measures has led to significant climate-related loss and damage, highlighting a critical gap in adaptation finance that is estimated to be in the range of US\$194 billion to US\$366 billion per year by the UN Environment Programme.

Vast funding gap

Despite ongoing commitments from developed nations to double adaptation finance, skepticism remains regarding how these funds are reported and counted. Many countries from the Global South have expressed doubts about the transparency and definitions used in reporting climate finance, particularly within the framework of the UNFCCC. This lack of clarity undermines trust and complicates negotiations.

The Adaptation Fund, with a fundraising target of \$300 million, exemplifies the challenges faced in securing adequate resources for adaptation initiatives.

This target pales in comparison to larger funds like the Green Climate Fund but remains unmet, with pledges at COP29 falling short of one-third of this goal. The need for robust language in the New Collective Quantified Goal (NCQG) is essential to ensure a stronger emphasis on adaptation financing moving forward.

Adaptation target in new finance goal

The NCQG discussions are centered around three key elements: quantum, contributor base, and structure of the new goal.

While these factors are crucial, it is equally vital that negotiators prioritize adaptation within this framework. Countries like the Least Developed Countries (LDCs) and the Alliance of Small

Island States (AOSIS) are championing this cause, advocating for specific sub-targets or floors for adaptation finance that would compel developed nations to allocate necessary funding.

Historically, climate finance has favoured mitigation projects due to their potential for attracting private investment and stronger political backing from developed countries.

This trend must change. The NCQG should not merely reference a "balance" between mitigation and adaptation, as in current UN agreements, but should instead establish clear and enforceable targets for adaptation funding. Such commitments would not only increase financial flows but also empower individual countries to set their own national targets for adaptation finance.

Seize the moment

The urgency of these negotiations cannot be overstated. With only days remaining at COP29, it is crucial that parties increase their focus on adaptation needs. The financial commitments made here will significantly impact vulnerable nations' ability to cope with climate change and fulfill their obligations under international agreements such as the Paris Agreement.

As COP29 progresses, negotiators must seize this opportunity to secure a strong commitment towards adaptation finance.

The stakes are high: failure to act decisively will exacerbate existing vulnerabilities and hinder global efforts to combat climate change effectively.

A robust NCQG that prioritizes adaptation will not only address immediate funding gaps but also foster trust between developed and developing nations—an essential element for collective action against climate change.

This article was updated after publication to correct the figures for the adaptation gap